

#### **Mission**



The mission of the National Association for Court Management (NACM) is to be an inclusive member organization dedicated to developing all court professionals as leaders, providing community, sharing information, and advocating on important court and justice system topics.

## **Membership Benefits**



- Continuing education opportunities
- Networking opportunities
- Publications
  - Court Manager
  - Court Express
  - Guides

- CORE® Champion Certification
- Mentoring Opportunities
- Access to ICM courses
- Conference videos and webinars
- Reduced conference fees

#### **NACM Webinars**



#### Recent Webinars offered:

- Landmark SCOTUS Decisions:
   Haaland v. Brackeen (2/24)
- From Parchment to Pixels: How Al Can Turbocharge Court Data Accuracy and Efficiency (3/24)
- CORE Leadership (4/24)
- Increasing Court Appearance (6/24)
- DEI: Evolution of Terms, Concepts, and Strategies (9/24)
- Understanding AI in Courts (11/24)



NACM Webinar Page

### **Standing NACM Publications**





Court Express, Court Manager & Guides

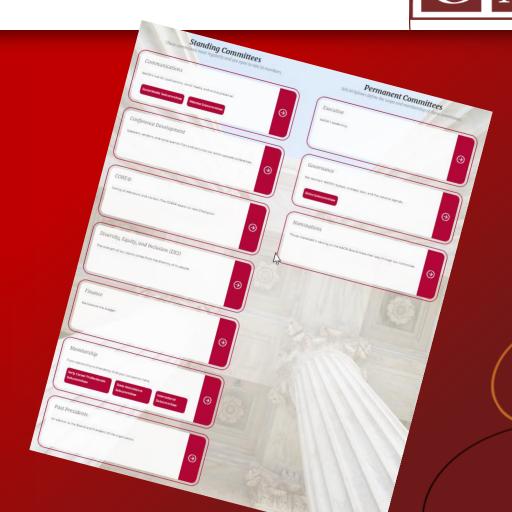
- DEI Guide 2023
- The Core in Practice (2024)
- Court Security Guide (2024)
- Courting Al Guide 2024



### **NACM Committees**

N A C M

- Governance
  - Ethics
- Communications
  - Website
  - Social Media
- Education
  - Conference Development
  - CORE®
- Membership
  - Early Career Professionals (ECP)
  - International
  - State Associations
- Diversity, Equity and Inclusion (DEI)



#### **Future Conferences**



NEXT CONFERENCE

2025 Midyear Conference Atlantic City, New Jersey

February 9, 2025 - February 11, 2025

2025 Annual Conference Omaha, Nebraska

July 20, 2025 - July 24, 2025

Midyear Conference: Measuring and Taking Action on Public Trust and Confidence

Annual Conference: Promoting Public Trust and Confidence through Service and Collaboration



Call for Proposals

### **Social Media**





### State Courts in Focus: State Constitutional Trends & Legislative Assaults on Judicial Independence

Presented By:
Brennan Center for Justice
Alicia Bannon
Mike Milov-Cordoba
October 22, 2024





## **About the Brennan Center**

The Brennan Center for Justice at NYU School of Law is a nonpartisan law and policy institute that seeks to improve our systems of democracy and justice. We work to hold our political institutions and laws accountable to the twin American ideals of democracy and equal justice for all.

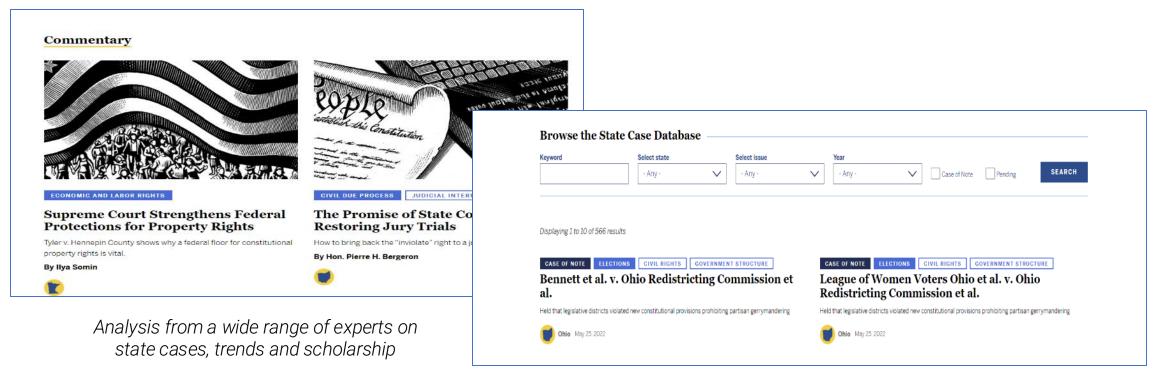
The Brennan Center's Judiciary Program works to realize a fair and inclusive judicial system that protects fundamental rights and democratic values.





## **About State Court Report**

State Court Report is a nonpartisan news source, resource, and commentary hub covering state constitutional developments in high courts across the 50 states.



The site tracks major litigation across all 50 states and a dozen issues, including elections, reproductive rights, and criminal law.



StateCourtReport.org



## State Courts: A Significant Democratic Institution

- 95 percent of all cases are filed in state courts.
- State supreme courts are typically the final word on state law.
- Significant rulings in areas including abortion rights, gerrymandering, criminal law and procedure, & environmental justice.
- Growing **political attention** poses threats to judicial independence.







## U.S. Constitution is a Floor, Not a Ceiling

"State courts no less than federal are and ought to be the guardians of our liberties."

Justice William H. Brennan

"We have fifty-one constitutions in this country, and there is nothing to prevent the state courts from offering their own interpretations of these guarantees."

Chief Judge Jeffrey S. Sutton







## State Constitutional Provisions May Offer Stronger Protections

- For example, Massachusetts' highest court recently outlawed life in prison without parole for people under 21.
- The court relied on the MA constitution's prohibition against "cruel or unusual punishment."
- Other significant youth sentencing rulings in NJ, IA, WA



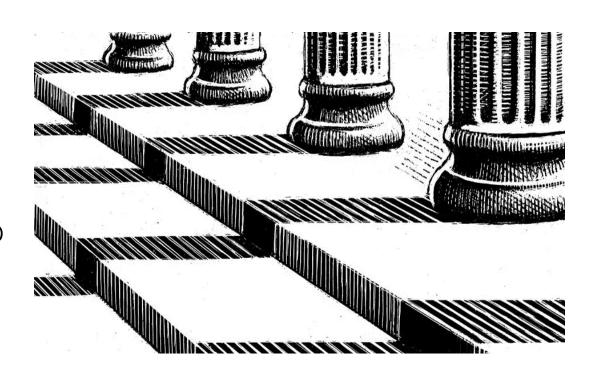




## State Constitutions Have Many Provisions That Don't Exist in the U.S. Constitution

#### Examples of unique provisions:

- 26 states have free elections clauses.
- 22 states have Equal Rights Amendments.
- 40 states have open courts or access to remedies provisions.
- 50 states have provisions mandating public education.

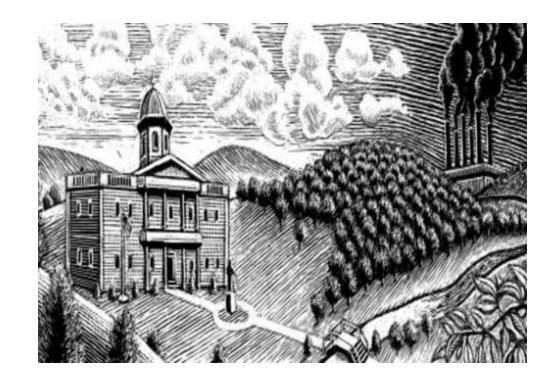






## **Example: The First Constitutional Climate Trial**

- Montana law bars state officials from considering climate change impacts when conducting environmental reviews.
- Trial court: law violated the state constitution's guarantee of "a clean and healthful environment"
- On appeal to the Montana Supreme Court







## **Trends in Abortion Litigation**

- 11 state high courts have found that their state constitutions protect at least limited abortion rights and access.
- Pennsylvania Supreme Court and Nevada trial court recently applied state ERAs to Medicaid abortion bans.
- Florida recently reversed abortion protections; Texas declined to clarify life/health exceptions.
- Major cases pending before high courts in Wisconsin & Georgia
- Potential abortion ballot measures in 10 states this fall (incl. FL, AZ)







## State Courts Are Increasingly Operating In a Highly Politicized Environment

- Legislatures attacking independence of state courts
- Tens of millions of dollars being spent on judicial elections
- Judges threatened with impeachment
- Court budgets vulnerable
- Judicial security concerns





## **Examples of Legislative Assaults on Courts**

- How bills attack court independence:
  - Inject politics into how judges are selected
  - Politicize judicial discipline
  - Legalize judge-shopping
  - Limit the enforcement of court rulings
  - Gerrymander the courts
  - Reduce or control allocation of court resources







## Bills Undermining Judicial Independence

- Since 2018, 483 bills introduced; 79 passed:
  - 2018: 60 bills introduced; 18 passed.
  - **2019:** 48 bills introduced; 20 passed.
  - 2020: 42 bills introduced; 1 passed.
  - **2021:** 135 bills introduced; 19 passed.
  - 2022: 74 bills introduced; 5 passed.
  - 2023: 124 bills introduced; 16 passed.







### U.S. Supreme Court Shifts Major Questions to State Courts

- Major national issues have moved to state court.
  - Abortion: Abolished federal constitutional right to abortion
  - Partisan Gerrymandering: Claims found non-justiciable.
  - Voting Rights: Struck down portion of the Voting Rights Act

Supreme Court Bars Challenges to Partisan Gerrymandering

In 6-to-3 Ruling, Supreme Court Ends Nearly 50 Years of Abortion Rights

The decision will lead to all but total bans on the procedure in about half of the states.

Supreme Court Invalidates Key Part of Voting Rights Act





## **2023: A Big Year for State Courts**

- In 2023, state courts filled the vacuum, issuing major decisions on national issues.
  - Abortion: State supreme court decisions in many states; state lawsuits still pending
  - Partisan Gerrymandering: Major decisions across the country (AK, KY, NH, NM, NV, NY & NC)
  - <u>Voting:</u> Ballot access; direct democracy; felony disenfranchisement

#### As Both Parties Gerrymander Furiously, State Courts Block the Way

State judges have been throwing out congressional maps they call partisan gerrymanders, in a sign of the effects of a 2019 Supreme Court ruling that pushed the issue below the federal level.

## Trends to Watch in State Abortion Litigation

Courts are considering new foundations for abortion rights, while incremental challenges may slowly chip away at Dobbs.

By Mary Ziegler

Published: September 28, 2023

## When the Supreme Court fails, are states' high courts an answer?





## Legislative Assaults on Courts in 2023: Toplines

- 29 states considered 124 bills attacking judicial independence.
  - 16 bills enacted.
  - 7 bills passed at least one chamber.
  - 17 bills passed a committee or subcommittee.

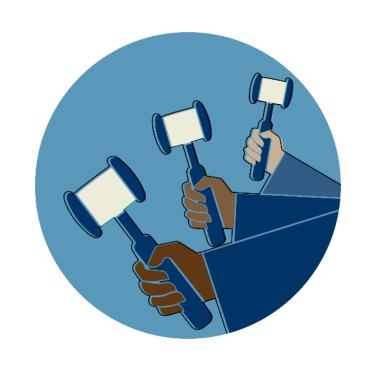
# **Legislative Assaults on State Courts — 2023** States with bills targeting the courts





## **Types of Legislative Assaults on Courts in 2023**

- Major Features of the Bills
  - Made Partisan Changes to Judicial Selection
  - Changed Judges or Courts that Hear Cases
     Against the State ("Judge Shopping")
  - Politicized Judicial Discipline and Ethics
  - Interfered with Judicial Decision-Making







## Judicial Selection: Elections, Merit Selection, Appointments, & Hybrid Systems

- Wide variety of judicial selection systems
  - 14 states use nonpartisan elections
  - 14 states use merit selection
  - 10 states use gubernatorial appointment
  - 7 states use partisan elections
  - 3 states use hybrid systems
  - 2 states use legislative appointment





Interactive map available at: https://www.brennancenter.org/judicial-selection-map



## Lawmakers Targeting Judicial Selection

- In 2023, lawmakers made partisan changes to how judges are selected.
  - Enacted bills to consolidate control over judicial nominating commissions with governors (ID, UT)
    - Governors control both the vetting and appointment of judicial candidates
  - Considered bills to implement partisan judicial elections (AR, MT, OK, TN, WV)

Republican-led measure would upend Utah's judicial nominating process

How partisan supreme court elections are shaping Ohio

BY: MEGAN HENRY AND SUSAN TEBBEN - OCTOBER 7, 2024 5:00 AM













## **Lawmakers Judge-Shopping**

- In 2023, lawmakers **created new courts or changed venue rules** to put a thumb on the scale in favor of the legislature in litigation challenging state law.
  - Enacted bills creating new courts or judgeships to hear constitutional challenges against the state (NC, TX)
  - Venue-changing bill struck down by Kentucky Supreme Court (KY)

## Partisan budget proposal is a five-alarm fire for North Carolina's courts



#### Kentucky Supreme Court Strikes Down Law Meant to Steer Cases Away from 'Liberal' Judges



The court held that a law allowing parties to change venue in certain cases violated state constitutional separation of powers principles.



## Lawmakers Politicizing Judicial Discipline

- In 2023, lawmakers weaponized judicial ethics to attack judges who issued rulings against the legislature.
  - Enacted bills to install partisan allies on the bodies that investigate judicial misconduct (MT, NC)
  - Enacted bill to create civil liability for judges whose conduct departs from their public duty (MT)
  - Misuse of ethics bodies to target sitting judges (NC, WI)

#### Remarks on Diversity Lead to Investigation of North Carolina Judge

A justice of the North Carolina Supreme Court is being investigated by a state judicial commission after saying a report of bias in the judiciary should be examined.

JURISPRUDENCE

#### What I Got for Challenging Trump's Coup Attempt From the Bench

As a Wisconsin Supreme Court justice, I never imagined that working to protect our country's democracy would go like this.

BY JILL KAROFSKY

FEB 15, 2023 \* 5:41 PM





## **Lawmakers Interfering With Judicial Decision-Making**

- In 2023, lawmakers interfered with judges' authority to strike down state laws, particularly abortion bans.
- Enacted bills raising the standard required for judges to issue injunctions (MT, UT)
  - UT: Passed in response to a judge enjoining an abortion ban
  - MT: Passed to undercut litigation concerning Medicaid coverage of abortions

Utah Passes Resolution
Changing Court Rules to
Undermine Judicial
Protection From Abortion
Ban

For Immediate Release: Feb. 14, 2023

#### Republican lawmaker advancing changes to how courts issue injunctions

A suite of bills mark the Legislature's first go this session at changing judicial procedures





## Legislative Assaults on Courts in 2024

- Lawmakers trying to politicize judicial selection where courts have issued rulings against the legislature on high-profile issues.
  - **UT**: Ruled against legislature on initiative power, gerrymandering, and abortion --> effort to politicize selection
  - **OK:** Ruled against legislature on abortion --> effort to abolish merit selection

Citing 'frustrations' with the courts, Utah Republican lawmakers eye possible judicial reforms

## Senate passes bill seeking to overhaul Oklahoma's judicial selection process















## Other Threats: Politicized Impeachment

## State representative calls for impeachment of Pennsylvania Supreme Court Justice Wecht



PAULA REED WARD | Wednesday, Oct. 7, 2020 3:06 p.m.

#### Wisconsin Republicans Are Already Talking About Impeaching the Newly Elected Liberal Judge

Republicans have the majority needed to impeach Janet Protasiewicz, who has vowed to protect abortion rights.

#### Ohio Republicans discussing impeachment of Chief Justice Maureen O'Connor after map ruling

Haley BeMiller, Jessie Balmert and Laura A. Bischoff The Columbus Dispatch Published 11:36 a.m. ET March 18, 2022 | Updated 2:32 p.m. ET March 18, 2022

## A GOP analyst mentions impeaching NC Supreme Court justices. Could it happen?

BY NED BARNETT

UPDATED JANUARY 20, 2022 7:07 AM

## A Conservative Leader Wants to Oust Iowa Justices Over Their Abortion Ruling

BRENNAN
CENTER
FOR JUSTICE

The leader of a conservative Christian group wants to kick three justices off the Iowa Supreme Court for voting against the state's strict ban on most abortions



## **Other Threats: Targeting Court Budgets**

Alaska Gov. Dunleavy wields veto pen to attack state Supreme Court over abortion ruling

By Nathaniel Herz, Alaska Public Media - Anchorage - June 28, 2019



Alaska Gov, Mike Dunleavy speaks to a crowd in Anchorage earlier this year. (Photo by Zachariah Hughes / Alaska Public Media)

## Will the Idaho Legislature be able to financially starve the courts into submission?

Legislators retaliated against the Supreme Court after it overturned a law making it harder to qualify an initiative for the ballot by denying pay raises for judges, writes guest columnist Jim Jones.

**LEGISLATURE** 

## 'Like blackmail': Judiciary gets money only if Supreme Court expands

Yvonne Wingett Sanchez The Republic | azcentral.com Published 5:17 p.m. MT April 28, 2016 | Updated 5:50 p.m. MT April 28, 2016





## Other Threats: Defying Court Orders

#### **AG to Supreme Court: Legislature** will not abide court order

Darrell Ehrlick Daily Montanan Published 11:21 a.m. MT Apr. 13, 2021











The Joseph P. Mazurek Justice Building in Helena is home to the Montana Attorney Gene Library and State Library. PHIL DRAKE/GREAT FALLS TRIBUNE

#### **Judge Rebukes Tennessee for Ignoring Order on Absentee Voting**

Election officials in Tennessee caused delay and sowed confusion among voters when they did not comply with a judge's order opening up access to absentee voting during the Covid-19 outbreak, the judge said in a hearing Thursday.

DANIEL JACKSON / June 11, 2020



Ohio Redistricting Commission disregards court order by failing to adopt new legislative maps









f w m



## **Other Threats: Judicial Security**

- Since 2015, threats against judges have risen significantly.
  - Nearly 27,000 threatening/harassing communications targeting federal courts between 2015-2022 (<u>Reuters Report</u>)
    - 387% increase (<u>CRS Report</u>)
  - Federal judicial security investigations doubled from 2021 to 2024.
  - Poll: 71% of judges received inappropriate communication; 56% reported being threatened (<u>National Judicial College</u>)
  - Increase in judicial security incidents related to political cases

## With threats against judges on the rise, lawmakers push judicial security package

There have been 142 threats against judges and justices in state during past year, per Wisconsin Supreme Court Marshal's Office

JANUARY 26, 2024





## 2022 Judicial Election Cycle Smashed Spending Records

- In 2021-22, over \$100 million spent in state supreme court elections.
  - Nearly twice the spending in any prior midterm cycle (inflation adjusted)
  - State records shattered in Kentucky, Montana, North Carolina, and Ohio
- In 2023, over \$72 million spent on two races.
  - WI: Over \$50 million
  - PA: Over \$22 million
- Record spending likely to occur in 2024.

Estimated Spending on State Supreme Court Races, 2021–2022							
		OUTSIDE SPENDING BY SPECIAL INTEREST	SPENDING BY	TOTAL NUMBER OF SEATS			
STATE	CANDIDATE FUNDRAISING	CROUPS	POLITICAL PARTIES	FLECTED			

STATE	CANDIDATE FUNDRAISING	OUTSIDE SPENDING BY SPECIAL INTEREST GROUPS	SPENDING BY POLITICAL PARTIES	TOTAL NUMBER OF SEATS ELECTED	TOTAL SPENDING
Illinois	\$10,817,754	\$17,872,996	-	3	\$28,690,750
Ohio	\$13,941,404	\$7,178,682	-	3	\$21,120,087
North Carolina	\$7,380,270	\$10,358,491	-	2	\$17,738,761
Pennsylvania	\$6,432,340	\$2,721,074	-	1	\$9,153,414
Michigan	\$3,797,533	\$2,410,078	-	2	\$6,207,611
Montana	\$1,251,708	\$2,900,928	\$478,304	2	\$4,630,940
Alabama	\$4,290,109	-	-	2	\$4,290,109
Texas	\$2,003,990	\$1,838,604	-	3	\$3,842,594
Kentucky	\$1,295,335	\$375,000	-	4	\$1,670,335
New Mexico	\$1,158,888	-	-	3	\$1,158,888
Georgia	\$1,050,622	-	-	3	\$1,050,622
Arkansas	\$939,098	-	-	3	\$939,098
Nevada	\$178,027	-	-	2	\$178,027
Washington	\$116,581	-	-	3	\$116,581
Louisiana	\$33,700	-	-	1	\$33,700
Idaho	\$10,962	-	-	2	\$10,962
Minnesota	\$450	-		2	\$450
Total	\$54,698,773	\$45,655,853	\$478,304	41	\$100,832,930





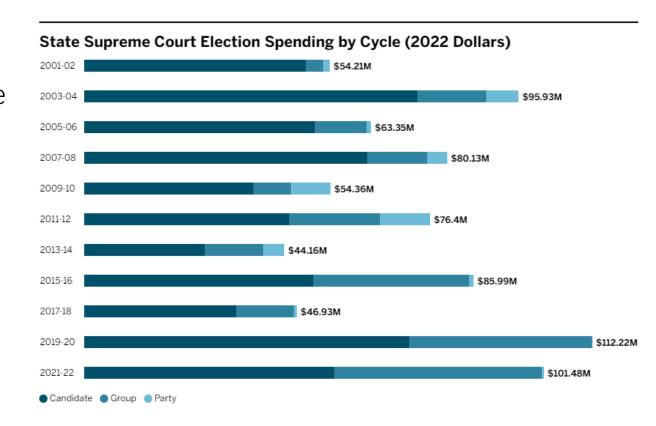
## Role of Outside Spending in Politicizing Judicial Elections

- Outside groups increasing spending on judicial elections (<u>BCJ Report</u>)
- Ads by outside groups more likely to be negative.
- Outside groups unbound by codes of conduct

# Share of Spending By Interest Groups (By Cycle) 40% 20 2001-2002 2003-2004 2005-2006 2007-2008 2009-2010 2011-2012 2013-2014 2015-2016 2017-2018 2019-2020 2021-2022

Note: The U.S. Supreme Court issued the decision in Citizens United v. Federal Election Commission on January 21, 2010, in the middle of the 2010 electoral cycle. The first full cycle with Citizens United in place was the 2011–12 cycle. For data sources, see note in table 1.

Source: Brennan Center analysis.

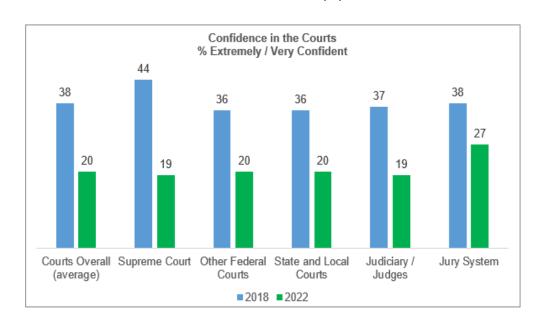


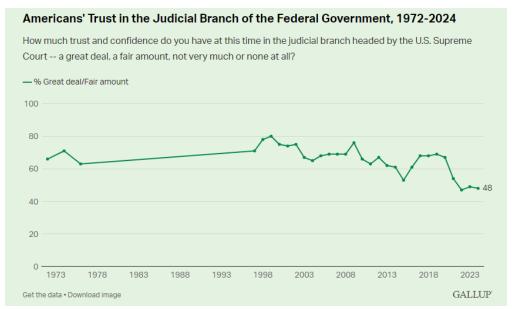




## Public Confidence in Courts - Record Low

- As state courts get drawn into political fights, more Americans view courts as political. (NCSC Poll)
  - 2021: 53% described courts as political
  - 2023: 61% described courts as political
- Public confidence has dropped to record lows. (Willow Research; Gallup)



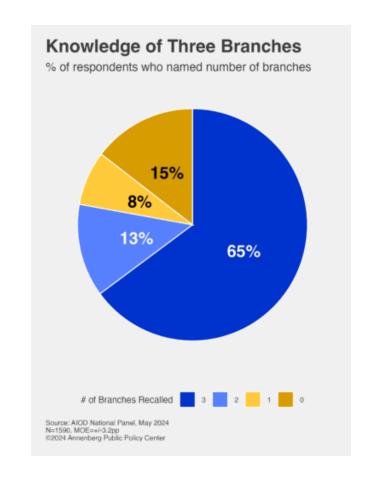






## **Protecting Judicial Independence: Civic Education**

- Civic Education Crisis
  - 70% of Americans failed a basic civil literacy quiz. (U.S Chambers of Commerce Foundation)
  - 1/3 of Americans cannot name all three branches of government. (Annenberg Public Policy Center)
  - Majority of Americans are unaware that their state has a constitution; how judges are selected; or who their state leaders are. (<u>John Hopkins</u>)
- The Role of the Courts in Improving Civic Education
  - Example: National Association of Women Judges/Informed Voters Project







## **Protecting Judicial Independence: Improve Access to Justice**

- Systemic Access to Justice Issues
  - In 2022, 92% of low-income Americans' civil legal problems went without any or enough legal help.
     (<u>Justice Gap Report</u>)
  - Both parties represented by attorneys in only 24% of civil cases in state courts. (<u>NCSC Report</u>)
  - Connection between access to justice services and belief in the rule of law
- Innovative Solutions to Improve Access to Justice
  - Example: Eviction diversion during COVID pandemic
  - Retired Chief Justice Bridget Mary McCormack: "State supreme courts . . .can convene the stakeholders who can deliver these upstream solutions and collect data about the programs so they can be continuously improved and exported to other jurisdictions."





## Protecting Judicial Independence: Greater Transparency

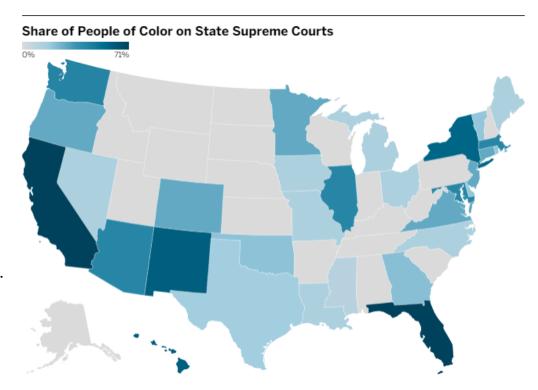
- Transparency Issues Across State Judiciaries
  - In 29 states, access to state supreme court documents is unavailable or limited to specific documents or cases. (<u>North Carolina Law Review</u>)
    - 5 states only let bar members access court documents and/or charge per use or per page.
    - Just 10 state supreme courts offer transparency comparable to the U.S. Supreme Court.
- Some States Are Improving
  - Ohio Supreme Court posts case announcements and has open public docket with accessible briefing.
  - Recent New Jersey <u>order</u> committing to publicly posting all briefs prior to oral argument at NJ Supreme Court and live streaming oral arguments in the Appellate Division.





## **Protecting Judicial Independence: Diversify Courts**

- Stark lack of racial, ethnic, and gender diversity on state supreme courts (<u>Brennan Center Report</u>)
  - 19 states have no justices of color.
  - 26 states have no Black justices.
  - 39 states have no Latino justices.
  - 42 states have no Asian justices.
  - Majority of supreme court justices (57%) are men.
  - 5 states with only one woman on the supreme court.
- Importance of Diversifying State Judiciaries
  - Increases public confidence in the courts
  - Improves judicial decision-making







## Protecting Judicial Independence: Role of Court Professionals and Judicial Leadership

- Encourage Court Professionals and Retired Judicial Leaders to Speak Out
  - Court professionals are strong messengers to speak in favor of judicial independence.
    - Local roots and connections
    - Credible expertise and direct experience with state courts.
    - Everyday person (non-elite)
    - Unexpected messenger
    - Non-partisan; no political agenda.
  - Retired judges are trusted voices to speak in defense of judicial independence.





## Learn more about state courts & constitutions



## statecourtreport.org

Newsletter: go.statecourtreport.org/subscribe

Twitter: @StateCourtRpt

Threads: @state\_court\_report

LinkedIn: State Court Report





### **Additional Resources**

- Legislative Assaults on State Courts in 2023: <a href="https://www.brennancenter.org/our-work/research-reports/legislative-assaults-state-courts-2023">https://www.brennancenter.org/our-work/research-reports/legislative-assaults-state-courts-2023</a>
- The Politics of Judicial Elections: <a href="https://www.brennancenter.org/our-work/research-reports/politics-judicial-elections-2021-2022">https://www.brennancenter.org/our-work/research-reports/politics-judicial-elections-2021-2022</a>
- State Supreme Court Diversity May 2024 Update: <a href="https://www.brennancenter.org/our-work/research-reports/state-supreme-court-diversity-may-2024-update">https://www.brennancenter.org/our-work/research-reports/state-supreme-court-diversity-may-2024-update</a>







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